

NOTICE OF MEETING

CABINET MEMBER SIGNING

Monday, 15th July, 2024, 1.30 pm - George Meehan House 294 High Road N22 8JZ (watch the live meeting [Here](#))

Councillor Emily Arkell – Cabinet Member for Culture and Leisure

1. FILMING AT MEETINGS NOTICE

Please note that this meeting may be filmed or recorded by the Council for live or subsequent broadcast via the Council's internet site or by anyone attending the meeting using any communication method. Although we ask members of the public recording, filming or reporting on the meeting not to include the public seating areas, members of the public attending the meeting should be aware that we cannot guarantee that they will not be filmed or recorded by others attending the meeting. Members of the public participating in the meeting (e.g. making deputations, asking questions, making oral protests) should be aware that they are likely to be filmed, recorded or reported on. By entering the meeting room and using the public seating area, you are consenting to being filmed and to the possible use of those images and sound recordings.

The Chair of the meeting has the discretion to terminate or suspend filming or recording, if in his or her opinion continuation of the filming, recording or reporting would disrupt or prejudice the proceedings, infringe the rights of any individual or may lead to the breach of a legal obligation by the Council.

2. APOLOGIES FOR ABSENCE

To receive any apologies for absence.

3. URGENT BUSINESS

The Chair will consider the admission of any late items of Urgent Business. (Late items of Urgent Business will be considered under the agenda item where they appear. New items of Urgent Business will be dealt with under agenda items 7&10).

4. DECLARATIONS OF INTEREST

A member with a disclosable pecuniary interest or a prejudicial interest in a matter who attends a meeting of the authority at which the matter is considered:

- (i) must disclose the interest at the start of the meeting or when the interest becomes apparent, and
- (ii) may not participate in any discussion or vote on the matter and must withdraw from the meeting room.

A member who discloses at a meeting a disclosable pecuniary interest which is not registered in the Register of Members' Interests or the subject of a pending notification must notify the Monitoring Officer of the interest within 28 days of the disclosure.

Disclosable pecuniary interests, personal interests and prejudicial interests are defined at Paragraphs 5-7 and Appendix A of the Members' Code of Conduct

5. DEPUTATIONS/PETITIONS/ QUESTIONS

6. PARK HIRE APPLICATIONS BY KRANK EVENTS LTD TO HIRE FINSBURY PARK TO STAGE TWO MULTI-EVENT MUSIC WEEKENDS IN AUGUST 2024, 2025, 2026, 2027 AND 2028 (PAGES 1 - 48)

7. NEW ITEMS OF URGENT BUSINESS

As per item 3.

8. EXCLUSION OF THE PRESS AND PUBLIC

Item 9 is likely to be subject to a motion to exclude the press and public from the meeting as *it* contains exempt information as defined in Section 100a of the Local Government Act 1972 (as amended by Section 12A of the Local Government Act 1985); paras 3 and 5, namely information relating to the financial or business affairs of any particular person (including the authority holding that information) and information in respect of which a claim to legal professional privilege could be maintained in legal proceedings.

9. EXEMPT PARK HIRE APPLICATIONS BY KRANK EVENTS LTD TO HIRE FINSBURY PARK TO STAGE TWO MULTI-EVENT MUSIC WEEKENDS IN AUGUST 2024, 2025, 2026, 2027 AND 2028 (PAGES 49 - 50)

Exempt information pertaining to item above.

10. NEW ITEMS OF EXEMPT URGENT BUSINESS

As per item 3.

Email: ayshe.simsek@haringey.gov.uk

Fiona Alderman

Assistant Director of Legal & Governance (Monitoring Officer)
George Meehan House, 294 High Road, Wood Green, N22 8JZ

Friday, 05 July 2024

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Report for: Cabinet Member decision – 15 July 2024

Item number: N/A

Title: Park hire applications by Krank Events Ltd to hire Finsbury Park to stage two multi-event music weekends in August 2024, 2025, 2026, 2027 and 2028

Report

Authorised by: Barry Francis, Director of Environment and Resident Experience

Lead Officer: Sarah Jones, Events & Partnerships Manager
sarah.jones@haringey.gov.uk, 020 8489 5699

Ward(s) affected: Harringay Ward

Report for Key/

Non-Key Decision: Non-Key Decision

1. Describe the issue under consideration.

- 1.1 This report seeks a determination of several applications made by Krank Events Limited (the Applicant) to hire Finsbury Park for a period in July/August each year between 2024 and 2028, to stage two consecutive multi-event music weekends.
- 1.2 The applications are required to be determined pursuant to the Council's Outdoor Events Policy (the Policy), which was approved by Cabinet on 17th December 2013, and implemented on 7th January 2014.

2. Cabinet Member Introduction

Not applicable.

3. Recommendations

The Cabinet Member for Culture, Communities and Leisure is recommended:

- 3.1 Pursuant to Contract Standing Order 16.02, to authorise the Director of Environment and Resident Experience to

(1) Approve conditional, in-principle agreement to hire Finsbury Park to the Applicant (for the events detailed in this report as set out in paragraph 6.11) and

(2) Agree the park hire terms and conditions to hire Finsbury Park to the Applicant (for the events detailed in this report as set out in paragraph 6.11) provided that the Director of Environment and Resident Experience is satisfied with the terms of any proposed agreements and permissions.

4. Reasons for decision

- 4.1 Under the terms of the Policy, applications of the type detailed in this report are required to be determined with the prior agreement of the Cabinet Member. It is considered that this decision is non-key because it is (a) not likely to result in the

local authority incurring expenditure which is, or the making of savings which are, significant having regard to the local authority's budget for the service or function to which the decision relates; or (b) to be significant in terms of its effects on communities living or working in an area comprising two or more wards or electoral divisions in the area of the local authority.

- 4.2 With respect to (b) the impact of the proposed decision on communities is not considered to be significant because the area does not comprise an area of two or more wards. And whilst some Finsbury Park events sometimes receive strong local feeling from a section of the community, there is active engagement and opportunity for stakeholders to feedback. Feedback given on the applications covered in this report can be found at 6.35 below. Also, any impacts of the events are not significant and have no lasting effect given the short duration of the events during the year.
- 4.3 If authority is given, then officers will give in-principle agreement to the Applicant for the event applications to progress. The events will then be subject to lengthy discussions with relevant authorities - including Licensing and the police - before final approval is given.
- 4.4 The rejection of the applications would have implications for the Parks & Leisure Service budget and reduce the opportunity for reinvestment into Finsbury Park (the park). It would also mean that the wider cultural and economic benefits to the borough were lost.

5. Alternative options considered.

- 5.1 In adopting the Policy, the Council established its commitment to using the park for a limited number of major events each year. Accordingly, the only other alternative option which could be considered would be to reject the applications. That option was rejected, on the grounds that the events did not fall within any of the grounds set out in paragraph 5.3 of the Policy for automatic refusal.

6. Background information

- 6.1 In January 2014, the Council adopted the Policy to recognise the value and benefit that a varied, and well-managed, outdoor events programme can offer the residents of Haringey.
- 6.2 The Policy assists the decision-making process behind building a sustainable and varied programme of events. It also seeks to protect the community and the parks and greenspace infrastructure and minimise or mitigate any negative impacts which events may cause.
- 6.3 Some of these restrictions, as set out at paragraph 5.2.2 of the Policy, specifically relate to Finsbury Park to ensure a balance of income generation and that of continued public use of the park through the busiest summer months is achieved. These restrictions include, but are not limited to, the following:
- *“Major scale events [more than 10,000 attendance] will be ordinarily limited to 5 per year, save where there is demonstrable community support for additional events*

- *Duration of major scale events will be of 1 – 3 days per event*
 - *No major scale events will take place during the school summer holidays*
- 6.4 In October 2023, the Council received a number of applications from Krank Events Ltd (the Applicant) to hire the park to stage two consecutive three-day weekends of music festivals to take place in August of each year between 2024 and 2028.
- 6.5 The Policy details the approval process for determining applications such as these. Paragraph 5.2.3. of the Policy requires prior authority for the event to be given by the Cabinet Member before officers give in-principle agreement whenever the following criteria apply:
- *“Event lasts more than 2 days with 5,000 or more in attendance”*
 - *“Organiser occupies a site for more than 14 days including setup and take down periods”.*
- 6.6 All of the criteria detailed above apply to these applications, hence this referral to the Cabinet Member.
- 6.7 Public events have been taking place in Finsbury Park since it first opened in 1869. In recent years, Finsbury Park has been the prime location for many international music acts, playing to large audiences within the open arena of the park. This includes the first open-air symphony concert of the London Philharmonic Orchestra in 1948.
- 6.8 The Applicant has a successful history of organising events in the park since the first two-day music festival held in 2018. In 2019 it increased its events to run for two consecutive weekends – one two-day weekend, and one three-day weekend - and this was repeated in 2021, 2022 and 2023.
- 6.9 In 2024, the Applicant successfully applied for a variation to its Premises Licence to provide a sixth day of events, enabling it to host two consecutive three-day weekends and increase capacity from 8,000 to 9,999 per day.
- 6.10 However, following consideration of the feedback provided by recognised stakeholders, and those of local residents during the 2023 events, the Cabinet Member took a view not to allow the park hire approval for the sixth event day.
- 6.11 Therefore, the applications being considered as part of this determination cover five event days – one three-day and one two-day weekend - with capacity of each day of up to 9,999.
- 6.12 In 2018 and 2019, the events included Sink the Pink, an LGBTQ+ led event. In recent years, the events have provided more DJ-led music, playing predominantly house, drum and base and funk.
- 6.13 It is standard commercial practice that, once a park hire application for a previously successful event has been submitted by the Applicant and initially accepted by the Council, tickets go on sale, subject to Cabinet Member approval or contract being in place. The Applicant does this at its own risk.

- 6.14 Initial figures show that, on average, over 80% of tickets are purchased by people living in London.
- 6.15 The current proposal seeks to hire the park to the Applicant to host two consecutive weekends of music festivals – one three-day weekend and one two-day weekend. By approving these applications, the disruption to the park will be shorter than having two separate weekends of events with their own build and break periods.
- 6.16 This approach will reduce the income level received but will allow the park to generate sufficient income for its basic maintenance, enhanced staffing levels and a reasonable level of investment within the park.
- 6.17 The Applicant allocates a number of tickets for residents living in the immediate vicinity of Finsbury Park. These are available through a resident ballot. In 2023, over 300 local households applied for free tickets to attend the events.
- 6.18 Due consideration as to the effects these events could have on the park, park users and local residents has been given, with detailed plans in place to ensure public access is maintained to the park and all facilities, whilst ensuring the events provide increased recreational enjoyment within the park environment.
- 6.19 The Applicant has applied to hire a section of the carriageway and surrounding grassland to the north of Finsbury Park for both weekends of events. For 2024 - 2028, it has submitted a new site plan to incorporate more of the open grass space south of the northern carriage way to increase its site. The increase is to accommodate the additional 1,999 people and also to alleviate pressure on the plane trees in the northern section of the park to further enhance tree protection. Much of the heavy infrastructure (such as the stage and footfall) takes place on the carriageway, minimising damage to grass areas. It also means that vehicles involved in the build, break and supplies for the event have ease of access on the internal park carriageway, from the Endymion Road vehicle entrance, through to the event space, with minimal need to cross grass.
- 6.20 The site location to the north of the park and the fact that large London plane trees overhang the site helps contain some sound emanating. In the years of previous operation, only a small number of noise complaints have been received compared with the number of households in the vicinity of the event.
- 6.21 The majority of visitors to the event travel on foot or by underground, exiting at Manor House tube station. This provides ease of access into the event arena which is located a few metres within the park's Manor House gate. Egress from the event takes place in the same way, meaning that the majority of visitors do not pass residential properties.
- 6.22 The event space is designed to accommodate up to 9,999 attendees, all infrastructure and staff and to hold 5 regulated music event days in the park.
- 6.23 The total area used for these two weekends of events equates to approximately 7% of the park. The remaining 93% of the park, and all facilities, remain open to

the public at all times. The revised design of the site for 2024 and beyond is an increase of 2% of the overall park site space.

- 6.24 The areas used for quieter, informal recreational activity including all formally laid out horticultural spaces such as the Mackenzie Gardens, and the wider expanses of grass areas including the bandstand field, reservoir and Seven Sisters Road field all remain open and accessible to the public while these events take place.
- 6.25 Visits to the park continue while these events take place, by ensuring that all public facilities including the ball courts, play areas, cafes and lake etc remain open.
- 6.26 During the build and break, thoroughfares are kept open to park users to transgress the park north to south, east to west.
- 6.27 As part of the carriageway and pavement is encased within the event area, the Applicant installs trackway along grass areas where the path is unavailable. This is done so access is maintained.
- 6.28 The Applicant's premises licence (which regulates the multi-weekend events) requires that all music and supplies of alcohol cease at 9.30pm on Sunday in consideration of the start of the working week, and 10pm on Friday and Saturday.
- 6.29 It is accepted that, due to the high footfall experienced during events, some short-term damage to the grass used may take place and is weather-dependent.
- 6.30 A full programme of grass restoration is undertaken by the park operatives once all event infrastructure is removed from site and when weather conditions allow. As the proposed events take place within a contained 3-week period and no other events are held in this area, this ensures that the grass has a long recovery period between events each year. Mitigation works to trees within the event space are also carried out, including aeration, to de-compact the soil.

Consultation Exercise

- 6.31 As part of the approval process, the Policy stipulates the need for consultation on the applications to take place. Paragraph 5.1.6. of the Policy states, "*Consultation will involve all stakeholders, including Friends Groups, Area Parks Managers, Ward Councillors, Cabinet Member for Environment and the members of the Haringey Safety Advisory Group. Other consultees may be added where appropriate to the specific park or open space*".
- 6.32 In discharging the requirement to consult, officers sent details of the applications to 38 external stakeholder groups by e-mail dated 15 January 2024. Details of the list of consultees appears at Appendix 1 to the report. Stakeholders (including: local resident associations; Hackney and Islington Council officers; park user groups and leaseholders; councillors from 6 adjoining wards including those in Hackney and Islington; internal Council stakeholders including licensing and emergency planning; and statutory bodies including the Metropolitan Police and London Fire Brigade) were given 10 working days to respond.

- 6.33 Of the list of consultees, those highlighted in green at Appendix 1 provided a total of 8 responses, broken down as follows:
- (a) 1 response received from the Friends of Finsbury Park
 - (b) 2 responses received from the Ladder Safety Community Partnership
 - (c) 1 response received from the Highbury Community Association
 - (d) 1 response received from Parkrun
 - (e) 2 responses received from Harringay Ward Councillors
 - (f) 1 response received from a Stroud Green Ward Councillor
- 6.34 The comments are set out in full at Appendix 2. However, they can be summarised in the main as being concerns around: increase in attendance and event days and ecological impact.
- 6.35 Officer responses to the comments raised are as follows:

The Friends of Finsbury Park

Issues: ecological effects, increase in event and site layout; public nuisance including noise, air and light pollution, litter, vehicle traffic including idling and parking, complaints, blocking of routes, duration on site

It is apparent that The Friends of Finsbury Park submitted their objections to the revised Premises Licence application, rather than specific feedback on the park hire applications. Issues covered by the Licensing Act have been reviewed as part of the Premises Licence application. However, issues that the group raise which do specifically relate to the park hire applications are detailed below.

In relation to environmental impacts on the park and its trees, ecology etc a Biodiversity Management Plan for Finsbury Park is currently being developed with completion of it expected by the end of 2024. This is being co-produced with the Friends and will be informed by an assessment of baseline ecological conditions of the site, and an assessment of net change in biodiversity using the Defra Biodiversity Metric 4.0 (Natural England). Assessments which will inform this were conducted during 2023 including during and after the Krank Events. Once the baseline information has been assessed and identified, an 'Events' section will be included within the Biodiversity Management Plan, looking at mitigation, management and enhancement measures to be implemented before, during and after events. This will serve to provide guidance on minimising the degradation of any features of ecological importance identified through the survey works.

In regard to tree protection, guidelines are already stipulated to hirers to ensure trees are protected from any infrastructure brought and located on site. Officers are on site during much of the hire and ensure that any conditions are being adhered to. This includes designating 3-metre zones around tree routes to ensure infrastructure isn't placed on top of them, trackway is used etc. That said, officers are aware that there is always more to be done, not just during the hire periods but throughout the year to enhance the health of all trees within the park.

During the hire period, the Applicant will be hiring, at its own cost, a qualified ecologist to be on site at all times during the build and break, overseeing contractors and ensuring that not only the park hire contract conditions are being adhered to, but ensuring that ecological good practice is being achieved. In

addition, the Council has instigated a programme of aeration and decompaction around the trees which have the most footfall from the events. This first took place following the Applicant's 2023 events and officers will continue to implement improvements that will benefit the health of trees. No hirer is allowed to cut tree branches. The Council hire expert tree contractors each year before the event season starts, to ensure that all dead or dying wood within the event sites have been removed. All works are overseen by the Council's Arboricultural Manager.

Air quality monitors have now been calibrated and placed within the park. These will be left in place at designated locations for a minimum of five years to understand patterns of air quality within the park, and if these change during the hire periods and on event days. The first year will provide a baseline of air quality readings which will then inform of any improvements needed.

There is no current evidence to suggest that this event has any short or long-term effect on species within the park such as bats or birds. As previously mentioned, ecological surveys were carried out in 2023 and findings will inform the Biodiversity Management Plan.

The hired space is proposed to increase in size to accommodate the increase in capacity, but this will also alleviate the pressure in key areas of the event site such as those spaces around trees. The increase is proposed to encompass amenity grass only, on the slope to the north-east of the track. The overall event site in 2023 equated to 5% of the overall park. With the site being redesigned in 2024, this will increase to 7%. All facilities within the park including playgrounds, sports courts, gyms etc will remain outside of the event space and open at all times.

Some footpaths are closed during the event, with diversions put in place. Although this may cause some short-term disruption to people's regular journeys, they are still able to progress along many of the remaining paths to get through to various facilities which remain open. During the 2023 event, a desire line – a path people choose to walk which isn't a tarmacked path - did become muddy and, due to this becoming a potential hazard, Council officers decided to close it off. Pedestrians still had other routes to progress their journey. For 2024, this route will be closed off completely. However, a gate on the other side of the New River, on Green Lanes, will be open so entry can be made into the northern part of the park on the designated, tarmacked footpath.

Vehicle movement within the park is monitored very closely by both stewards and security personnel. A 'no idling' policy is in place and anyone breaching this will be reprimanded and could lead to the contractor not being used again. As previously mentioned, air quality monitoring is now in place within the park, and this will be monitored to ensure improvements will be made. Officers have not received any complaints of this event causing issues for residents in regard to increased local traffic or parking issues. Nearly all event attendees come to the events either on foot or using public transport.

Park hire conditions stipulate that the hirer is obligated to not only clean the hired event area of rubbish, but also areas outside of their space but within the park which may be caused by event attendees. This takes place on a regular basis

throughout the events, with a bigger programme of cleaning taking place once the events have concluded and attendees have left the park.

During one of the 2023 event days, a Keep Britain Tidy judge visited the park to carry out a mystery shop assessment to ensure the park was maintaining the Green Flag Standards. The judge noted *'Given it was such a busy day at the time of this visit, with the whole park packed with people and events, litter and waste management was excellent throughout the site. Bins were well placed and had just been emptied, and at both events running at the same time of the visit, staff were doing the rounds picking up litter, and even participants were putting litter in bins provided'*.

In regard to safety and the welfare of children, the Green Flag judge commented *'For such a large and complex site, it had a very strong sense of being safe for its many different users. Even though the park, at the time of the visit, was playing host to two large-scale events, an open access basketball tournament on the western site, and an enclosed dance music festival in the northern park of the site, it still felt safe and event attendees were polite and behaving responsibly. The strong sense of community being safe was evident in the enormous diversity of people using the park including families from Orthodox Jewish, Muslim, Asian and African-Caribbean communities, and making full use of all available parts and facilities in it.'*

The Metropolitan Police Service is a key member of the Safety Advisory Group who are required to sign off the event management plan 30 days before the first event day, giving approval for the events to go ahead. Concern around increased crime or anti-social behaviour has never been raised as a significant issue around these proposed events.

The proposed increase in attendance numbers and event days has been determined through the Premises Licence application process. The proposed events also fall within the remit of the Outdoor Events Policy.

Ladder Community Safety Partnership

Issues: ecological impact of events

There is no current evidence to support the claim that where the proposed events are held is 'one of the most biodiverse' parts of the park, as addressed previously in the above comments.

Highbury Community Association

Issues: increase in attendance and event days, crime, ecological impact

These issues have been addressed above.

Parkrun

Issues: communication around event dates.

We note the comments made around the communication of event dates and will ensure that discussions take place in a much more planned way, rather than reactively.

Cllr Abela, Harringay Ward Councillor

Issues: Increase in attendance and event days, ecological impact, noise, crowd management

In regard to the proposed increase in attendance and event days, this has been addressed above.

In addition to what has already been said above regarding the ecology of the park, it is worth noting The Woodland Trust's guidance provided relates specifically to veteran or mature trees. None of the trees located in Finsbury Park, including the London plane trees, are classified as veteran or mature. Furthermore, as custodians of the park, it is for the Council to detail what protection measures hirers need to put in place to protect the infrastructure and ecology of the park. These will be reviewed once the Biodiversity Management Plan has been completed.

In regard to noise, this is regulated by the Premises Licence. However, in the years that the event has been taking place, none of the noise limits put in place have been breached.

Crowd management is part of the Event Management Plan which is overseen by the Safety Advisory Group. This will only be signed off allowing the events to proceed if all members of the Group are satisfied with all aspects of the Event Management Plan.

Cllr Brabazon, Harringay Ward Member

Issues raised: income and community benefit, relocate event site, ecology protection.

The hire fee is subject to commercial sensitivities; however, all hirers are charged in accordance with the hire fees and charges set by Cabinet. As the fees and charges are based on capacity and number of event days, if the current proposals are approved, then the hire fee charged, will increase.

As part of the hire fee, an addition charge is added called an Environmental Impact Fee. This charge is set aside for Finsbury Park stakeholders to bid for, with the aim of providing activities or making improvements within the park. In addition to this, the Applicant has a sum of money which it donates to local groups such as food banks, and it provides free event tickets to local residents.

As previously mentioned above, there is no evidence to currently suggest that the event site needs to be moved. This will be led by the findings of the ecological assessments and through the Biodiversity Management Plan.

Cllr Worrell, Stroud Green Ward Councillor

Although Cllr Worrell's feedback was submitted after the deadline, it has been included for reasons of transparency. It is noted that both Cllr Worrell and Cllr Dunstall support the submission made by Cllr Abela.

7. Contribution to strategic outcomes

- 7.1 Hosting large and major events within the borough's parks contributes to supporting the local economy, developing the cultural offer in the borough and provides an opportunity for local people to enjoy these types of events with minimal travel.
- 7.2 The recommendations made will contribute to policy and practice primarily in relation to the Corporate Delivery Plan 22/23 and 23/24. However, much of this is focused on Theme 7: Culturally rich borough, which sets out how the Council will build a fairer, greener borough by 2024.
- 7.3 Theme 7: 'Culturally rich borough' within the Corporate Delivery Plan 'prioritises this because of the role we know that arts, culture and heritage will play in helping us to build a vibrant and inclusive economy, welcoming and inclusive neighbourhoods and communities, and healthy and fulfilling lives for our residents'.
- 7.4 This can specifically be seen in the following intermediate outcomes:
- The Council will have a more fully developed vision for the role of arts, culture and heritage in the borough which reflects what is important to Haringey's diverse communities, creates wider opportunities for residents and attracts the interest of visitors;
 - Celebrating and inspiring will enhance Haringey's cultural reputation and profile in London and beyond;
 - There will be an increase in resident, cultural sector and community collaboration and participation in arts and culture.

8. Carbon and Climate Change

- 8.1 Haringey Council has been a leader in carbon dioxide (CO₂) reduction and in its work on climate change. The borough delivered its 40% (and exceeded by 3%) carbon reduction by 2020 from its 2005 baseline. It has a better performance than neighbouring authority areas and officers will continue to work with hirers to ensure that all events are delivered as sustainably as possible.
- 8.2 The Applicant is fully aware of the importance of protecting the environment and limiting its carbon emissions and is guided by its own Sustainable Statement. A post-event monitoring report is used each year to inform future efforts to conserve energy at all events.
- 8.3 Whilst it is acknowledged that outdoor events can generate considerable waste, the Applicant makes a concerted effort to address this. Strict onsite recycling systems are implemented to ensure as little waste as possible ends up in landfill, as well as a ban on single use plastics. A reusable cup system is in place, along with reusable water bottles being permitted, filled at water stations located across the festival site. Plastic food ware isn't permitted on site and serving materials used include wood, recycled paper/card and bamboo/vegeware.
- 8.4 Food traders use locally sourced produce, with vegetarian and vegan options encouraged.

- 8.5 The Applicant will be working with an ecology expert to monitor supplier movement within the park, to ensure contractual obligations are being met and, in addition to a number of charitable donations made to local organisations, a donation has been made to the Council's partner Trees For Streets which will see a number of additional trees planted in the park

9. The Open Spaces Act 1906

- 9.1 The income generated from these events is for the benefit of the park itself and is fundamental to keeping it open as a viable facility.
- 9.2 All income generated through events specifically held in Finsbury Park, will be spent in the park as required under the Open Spaces Act 1906 (the Act). In the first instance, this will assist with all management and maintenance costs associated with running the park. Any surplus event income derived will be used to make improvements to the park's infrastructure, as set out in the Outdoor Events Policy at 8.2.5.
- 9.3 The said above, the Cabinet Member is made aware of the fact that the Council does have a statutory duty under the Act as trustee to hold the land comprising the park on trust for the public. As such, in coming to a view on the recommendations contained in the report, account has to be taken of the existence and impact of all material circumstances which arise from a decision to grant in-principle approval for the events to take place prior to the Cabinet Member coming to a settled view.
- 9.4 Officers have set out the concerns from objectors and how they can be overcome at the sub-paragraphs under 6.33 above. Officer responses to the concerns raised recognise that a large proportion of the park will remain open whilst the events take place, and that the event days take up no more than 7% of the park for 1.6% of the year / 6% of the year, including build and break days. These responses also take into consideration the outcome of the EqIA at Appendix 3.

10. Statutory Officers' comments

10.1 Director of Finance (including procurement)

This information is exempt and is attached as Part B of this report.

10.2 Assistant Director for Legal and Governance

- 10.2.1 The Assistant Director for Legal and Governance has been consulted in the preparation of this report.
- 10.2.2 The law which governs the Council's powers to hire Finsbury Park in these circumstances was settled in a High Court challenge for judicial review brought by the Friends of Finsbury Park (the Friends) against the decision to permit the application to stage Wireless 2016 in the park.
- 10.2.3 In summary, the judge ruled that the provisions of section 44 of the Public Health Amendment Act 1890; The Ministry of Housing and Local Government Provisional Order Confirmation (Greater London Parks and Open Spaces) Act 1967 and section 145 of the Local Government Act 1972 – all of which govern

the ability to permit entertainment in open spaces such as the park – “*creates different powers for different places subject to different limitations*”. Accordingly, the judge went on to rule that “*s145 of the 1972 Act, of itself and standing alone, provides the Council with the necessary power to permit Wireless 2016 to take place in the Park*”.

10.2.4 The significance of that ruling, was that the restriction placed on the amount of the park which could be enclosed or set apart to facilitate the event, and the duration for such enclosure as prescribed under the 1890 and 1967 Acts – “*one acre or one tenth of the [park] whichever is greater*” / “*12 days in any one year, nor four [six in London] consecutive days on any one occasion*” – simply did not apply.

10.2.5 The Friends then appealed to the Court of Appeal. However, the appeal was dismissed on 16th November 2017, with all three judges ruling that the High Court judge had correctly identified what the legal power position was.

10.2.6. The Friends then sought permission to appeal to the Supreme Court. However, that application was dismissed on 26th June 2018 on the grounds that it “does not raise an arguable point of law”.

10.2.7 The Assistant Director for Legal and Governance sees no legal reasons preventing the Cabinet Member for Culture, Communities and Leisure from approving the recommendations in the report.

10.3 Equality

10.3.1 The Council has a public sector equality duty under the Equality Act (2010) to have due regard to:

- eliminate discrimination, harassment and victimisation and any other conduct prohibited under the Act.
- advance equality of opportunity between people who share those protected characteristics and people who do not.
- foster good relations between people who share those characteristics and people who do not.

The three parts of the duty applies to the following protected characteristics: age, disability, gender reassignment, pregnancy/maternity, race, religion/faith, sex and sexual orientation. Marriage and civil partnership status apply to the first part of the duty.

10.3.2 Although it is not enforced in legislation as a protected characteristic, Haringey Council treats socioeconomic status as a local protected characteristic.

10.3.3 An equality impact assessment was completed to accompany the decision in December 2013 to adopt Haringey’s Outdoor Events Policy, which governs the assessment of event applications to Finsbury Park. The policy does not permit events where the sole purpose is as a religious act of worship. The impact assessment acknowledged that this restriction could have the effect of discouraging religious or belief organisations from using the park for major worship-based events. However, it reasoned that this restriction could be justified because such religious/belief-based events by their very nature could exclude

others who do not share that religion/belief from attending the event or using the park more generally.

10.3.4 The Council's Outdoor Events Policy ensures that event providers operate in accordance with the Equality Act and do not discriminate against groups who share a protected characteristic.

10.3.5 The Policy aims to strike a balance between ensuring that parks can be used as a community asset for all groups to access for the majority of the year, against the need to generate income from hosting events and for these to contribute to the borough's cultural and leisure offer.

10.3.6 An equality impact assessment has been completed to accompany the Krank Events Ltd applications and can be found in Appendix 3. The assessment explores impact on residents with protected characteristics, in particular those living in wards immediately surrounding Finsbury Park: Stroud Green (LB Haringey), Haringay (LB Haringey), Brownswood (LB Hackney), Finsbury Park (LB Islington).

10.3.7 The assessment identifies that children, women with children and people with disabilities will be, to a limited extent, impacted negatively by the proposal, as they are more likely to use the park and have accessibility needs. However, this needs to be balanced against the identified benefits for the community, improving equality of opportunities and fostering good relations. The Council is taking a number of actions to mitigate the negative impact on specific groups with protected characteristics arising from the events including ensuring that the 93% of the remaining park and all facilities including play and sports facilities, remain open and disabled parking bays are still available to use while these events are taking place.

10.3.8 The Council is committed to working with event organisers to reduce the effects of noise from events on all residents living near the park and will enforce the individual conditions that accompany the event's permission including those related to reducing disruption, number of days (including set up) and maximum event space.

11. Use of appendices

11.1 Appendix 1 – List of Finsbury Park stakeholders who were consulted.

11.2 Appendix 2 – Finsbury Park stakeholders' full responses to park hire applications.

11.3 Appendix 3 – Equality Impact Assessment: Applications by Krank Events Ltd to hire Finsbury Park for two multi-event weekends each year from 2024 to 2028.

11.4 Part B – Not for publication by virtue of paragraph 3 of Part 1 of Schedule 12A of the Local Government Act 1972

12. Background papers

12.1 Haringey Outdoor Events Policy -

<http://www.minutes.haringey.gov.uk/documents/s48887/OEP%20-%20CLEARED%20COVERING%20REPORT.pdf>

Appendix 1:

List of Finsbury Park stakeholders who were consulted

Recognised stakeholder consultation

As set out in the Outdoor Events Policy, stakeholders were emailed on 15 January 2024 with details of the Krank Events Ltd park hire applications received for Finsbury Park 2024-2028.

38 external stakeholder groups, plus internal Council colleagues and statutory bodies including the police, fire, ambulance and transport providers were emailed giving 10 working days to respond to the application with comments.

A full list of stakeholders is below. Those marked in green provided a response to the consultation.

External stakeholders	Internal council colleagues	Statutory bodies
Access to Sport	Cabinet Member for Culture, Communities and Leisure	London Fire Brigade
Alpha Dog Club	Parks Service	Metropolitan Police Service
Ambler Primary School	Licensing / Regulatory Services	London Ambulance Service
Be Military Fitness	Food Safety Team	Transport for London
Edible Landscapes	Emergency Planning Team	Govia Thameslink Railway
Finsbury Park Art Hut	Health & Safety Team	
Finsbury Park Boats	Highways	
Finsbury Park Bowls Club	Neighbourhood Action Team	
Finsbury Park Café	Parking Services	
Finsbury Park Sports Partnership	Veolia	
Finsbury Park Trust		
Furtherfield		
Harringay Green Lanes Traders Association		
Hermitage New River Residents Assoc		
Highbury Community Association		
Ladder Community Safety Partnership		
London Borough of Hackney		
London Borough of Islington		
London Mets Softball Club		
Manor House Development Trust		
Museum Of Homelessness		
Park View Café		
Parkrun		
Parkwood Primary School		
Pedal Power		
Regiment Fitness		
Stroud Green Residents' Association		
Stroud Green School		
Stroud Green Traders Association		
The Friends of Finsbury Park		
Try Tag Rugby		
Harringay Ward Members x 3 (LB Haringey)		
Stroud Green Ward Members x 3 (LB Haringey)		
Seven Sisters Ward Members x 3 (LB Haringey)		
St Ann's Ward Members x 3 (LB Haringey)		
Brownswood Ward Members x 2 (LB Hackney)		
Finsbury Park Ward Members x 3 (LB Islington)		

Highbury West Ward Members x 3 (LB Islington)		
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Appendix 2:

Finsbury Park recognised stakeholders' full responses to Krank Events Ltd park hire applications – 2024-28

From: The Friends of Finsbury Park

1. We are writing to object to the applications by Krankbrother: i) to vary Premises Licence LN/000023717 to increase the capacity from 8,000 to 9,999 persons on event days; and ii) to vary Premises Licence LN/000025053 to increase the capacity from 8,000 to 9,999 persons and to add an additional event day on a Friday (together, "the Applications").

Background

2. Haringey Council first permitted Krankbrother to stage events in Finsbury Park in 2018. This was a two-day LGBTQ+ focused event (15-16 September 2018) with a capacity of 3,000 persons a day. In 2019, Krankbrother held events on two days (16-17 August 2019, one of which was LGBTQ+ focused) with a capacity of up to 3,500 persons a day.

3. In 2021, Haringey Council permitted Krankbrother to stage four days of events over two consecutive weekends (7-8 and 14-15th August 2021) with a capacity of 6,000 persons a day. In 2022, Haringey Council approved an increase in capacity from 6,000 to 8,000 persons a day, including an increase in all staffing and infrastructure to match the increased capacity. This allowed Krankbrother to hold four days of events over two consecutive weekends (6-7 and 13-14 August 2022) with a capacity of 8,000 persons a day.

4. In 2022, Haringey Council also approved Krankbrother's application to add an additional event day and to provide Live Music and Films as well as Recorded Music and Performance of Dance. As a result, in 2023, Krankbrother held five days of events (5-6 and 11-13 August 2023), with a capacity of 8,000 persons a day. Due to the time spent building up and de-rigging the event space, Krankbrother occupied the park for a total of 22 days in 2023.

5. In late 2023, Krankbrother made the current Applications to further increase capacity to 9,999 persons a day and add an additional event day. If granted, Krankbrother would occupy the park for an estimated total of 23 days, with up to 59,994 persons attending six event days. This would represent an increase of just under 54,000 attendees (899% increase) and three times the number of event days since 2018.

6. This history demonstrates the gross encroachment of Krankbrother events in Finsbury Park. It is submitted that the cumulative impact to the community in permitting these events to take place year on year, at a larger scale, over more days, is not consistent with the objectives in the Licensing Act 2003.

Our objections

7. Our objections are set out under the four statutory licensing objectives in the Licensing Act 2003 ("the Objectives"):

The Prevention of Public Nuisance

8. Krankbrother events cause major public nuisance, including noise nuisance, air pollution, light pollution, and litter. The noise levels and vibrations from the events cause significant distress to residents, severely impacting individual and community wellbeing. As well as distress during the events, many residents are now reporting to The Friends of Finsbury Park that they feel anxious all year round in contemplation of the summer events period.

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9. During the event period, dramatically increased vehicle traffic in the park and surrounding roads pollutes the air, negatively impacting residents' health. Event attendees leave litter in the park and surrounding areas, despite Krankbrother's assurances that they have procedures in place to clean the park. Following the 2023 events, The Friends of Finsbury Park found debris and litter, including dangerous items such as metal rods that were left embedded in the ground after the de-rig.

10. The Friends of Finsbury Park receive numerous complaints during the Krankbrother event periods. The below complaints were received during August 2023 and represent contemporaneous reports of public nuisance caused by these events:

Complaint - 5 August 2023, 8:22pm

"The noise levels have been terrible even as far as away as the Newington Green end of Green Lanes. I logged a complaint but given the phone number is going through to the festival organisers themselves, I thought I would pass on the complaint number (which callers have to ask for and is not automatically given): 2023/10."

Complaint - 6 August 2023, 9:47am

"I am writing to complain about several issues related to the current Krankbrothers event in Finsbury Park:

1. yesterday (Saturday) from around 6pm the music was unreasonably loud, so much so that we could hear it throughout our house, even with windows and doors closed. It is not fair to expect local residents to tolerate such invasive noise. We have decided to go away for the day/evening today to escape this disturbance, however I resent being put in this position.

2. at around 8.30am this morning a black van (number plate starting with DV19) drove up to the Krankbrothers site, parked next to one of the 'no idling' signs, and the driver got out of the vehicle and entered the site on foot, leaving his engine running! Unbelievable that he did this right next to the sign, and that none of the staff nearby requested that he turned off his engine. I conclude from this that you really don't care about the damage you do to our park and our environment.

3. yesterday afternoon there were around 14 vehicles parked on the carriageway in Finsbury Park near the site, however Finsbury Park is now a no-parking area. You should insist that festival staff travel to the site by public transport.

4. This year you have taken up a larger area than previously, and blocked the route from Endymion Road to Manor House tube, without providing a clear route for pedestrians and cyclists to follow. This is unfair on residents and park users many of whom use this route daily.

5. This year the set up seemed to start earlier than previously, and we were deprived of this area of the park for the whole of the weekend prior to the events. In former years I am pretty sure that the set up started after the weekend prior to the events, why did the set up start so early this year?

6. I have already expressed that I consider this area totally unsuitable for such events, particularly because it is the most nature rich area of Finsbury Park, and the 150 year old Plane Trees should be treasured and protected, rather than subjected to the inevitable damage caused by the set up/take down/and extreme footfall of so many attendees over so many days. Haringey Council should not allow

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you to use this area, and you should take the lead and be more environmentally considerate and request a different site.

7. I did not receive the Information for Residents leaflet for these events, even though I live in one of the streets nearest to your event.

8. To reiterate, you are unable to mitigate the negative impact of this event - year on year the noise levels are unbearable for local residents, and the damage to the park both visible and invisible intensifies."

Complaint - 6 August 2023, 10:03pm

"My family and I live opposite Clissold Park (still Green Lanes road) and growing up, we'd always hear music from Finsbury Park - late into the night, even with all the windows shut.

My grandparents are housebound due to their illnesses and they live directly opposite the park, so they can't escape the noise... The 'shouting/aggressive' music affects my grandmother the most. She has dementia and thinks people are being attacked outside and are yelling for help. My grandad doesn't wear his hearing aid and doesn't communicate much. Neither can advocate for themselves, they can't speak English or use technology. I've been looking after them overnight, so know they've been suffering for years."

Complaint - 11 August 2023, 8:42pm

"[...] I am writing to complain about the unreasonable level of noise from the Krankbrothers event this evening. I came home from a demanding and stressful day at work, to be un-welcomed back by the loud, persistent, repetitive thudding music, which I can hear over and above the radio and tv which I have put on to try and drown it out.

I imagine you will say it is within the permitted levels, but I would argue that the permitted levels are too high, as they invade my home life, thudding on for hours on end, and no doubt it will be as bad tomorrow and Sunday.

Also, I have also seen photographs of more heavy equipment (toilets, food stands, lorries etc) next to the lovely old plane trees, which will undoubtedly negatively affect the trees' health, and, scandalously, a large branch appears to have been chopped off to accommodate the event.

It is shocking that you expect local residents to put up with such unreasonable levels of noise and thudding so often and for so long, and shocking that you have no regard for the beautiful plane trees."

Complaint - 13 August 2023, 10:06pm

"I am writing to complain about the noise levels this evening (Sunday), from just after 7pm – the music was unreasonably loud, and yet again invaded my home life with the thudding base for hours on end. I know you will say that it was within the permitted levels, but [...] the permitted levels are way too high, and Krankbrothers should take responsibility for this and lower the sound levels, and Haringey Council should lower the permitted levels. I passed a neighbour in the street earlier and she mentioned how awful she found the excessive noise levels and when I told her she should complain she said there was no point, as she'd complained in previous years and neither the council or the event organisers did anything about it.

I want you to log my complaints, and to pause for a minute to consider the negative impact on one's well-being of loud thudding music for several hours for 3 consecutive days, for 2 weekends. I am sure you would also find it disturbing and stressful. I am also dreading seeing the state the park is left in

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once the set has been dismantled, and am particularly concerned about the health of the trees in this area, especially as most of the advice from the Woodland Trust is being ignored.”

Public Safety

11. Krankbrother events cause several serious public safety issues, both within the park and in surrounding areas. These issues are caused throughout the event period, including the build-up and de-rigging, and for the months following. Some of the issues are as follows:

12. Street safety: Event attendees congregate en masse on the streets surrounding the park before, during, and after events, causing safety and access issues for residents. A Committee Member of The Friends of Finsbury Park reported that on each of the Krankbrother event days in 2023, they were unable to safely enter and exit their home due to large crowds of event attendees gathered on the street, most of whom were drinking alcohol. The large crowds caused crowding and safety issues by blocking the footpath and forcing pedestrians, including families with prams and young children, onto the road into incoming traffic to pass.

13. Overcrowding: The application to increase capacity from 8,000 to 9,999 states that “all other elements of the Premises License to remain unchanged”, indicating that Krankbrother has not asked for an increase in footprint or an increase in the numbers of security and other staff to accommodate the proposed near 2,000 additional attendees per day. Clearly, an increase in capacity without an increase to footprint and security would raise the risk of overcrowding within the events and at the entry/exit points. Overcrowding within events and in surrounding areas also creates an increased risk of violence.

14. Disability access: Vehicles used to build-up and de-rig the events block footpaths within the park, preventing people with disabilities from accessing the park. In 2023, the walkway left open along the north-east side of the park during the event period became very muddy and dangerous. Within the first few days of the event period, the walkway was closed completely, leaving no accessible options for people who use wheelchairs and other mobility aids.

15. Safety within the park: The site becomes very muddy and this mud is traversed throughout the pavements in the park, which creates significant risk of falling/injury to park users, both during the event period and long after.

16. In addition, the noise from events disproportionately impacts people with health conditions. As detailed in the complaint in paragraph 10 above (6 August 2023, 10:03pm): “my grandparents are housebound due to their illnesses and they live directly opposite the park, so they can't escape the noise.. The 'shouting/aggressive' music affects my grandmother the most. She has dementia and thinks people are being attacked outside and are yelling for help.”

The Prevention of Crime and Disorder

17. Finsbury Park is a hotspot for crime and anti-social behaviour. The park has a long and persistent history of violent crimes, harassment and sexual assault of women and girls, theft, and drug dealing. Large events attract an increase in levels of crime and anti-social behaviour, both within the park and in the surrounding streets. On event days, residents and park users observe a very noticeable increase in drug dealing and drug taking in the immediate vicinity to the park and within the park. Residents have routinely reported such incidents to the police and local authorities, as well as incidents where event attendees have trespassed in front gardens to drink alcohol and urinate.

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The Protection of Children from Harm

18. Haringey Council has a duty to protect children from harm. Events in the park cause harm to children by exposing them to consumption of alcohol, drug taking, crime, strong language, and sexual expletives. In addition, the significant increase in anti-social behaviour, high noise levels and pollution from vehicles (as detailed above) pose a serious risk to children's health. Local families have reported distressed children who cannot sleep during events due to the loud music and frightening vibrations and children being collected from local schools have reported scary walks home through crowds of people. The application to add an additional event day on a Friday would further impact children's safety returning home after school.

19. Furthermore, Children represent a majority of park users and events prevent children from accessing the park. Haringey Council claims that Krankbrother events only use 5% of the park, with all facilities remaining available to use. In reality, the noise, vehicle traffic and volume of event attendees mean that vast sections of the park are unusable for multiple weeks during summer. Families and children are put off from using the sections of the park that are open due to the disruption and lack of safety.

20. In addition, more dense housing stock is due to be built opposite the event site on Green Lanes which will increase the number of children and families affected by noise, vibration, loss of green space and crime.

Environmental concerns

21. Whilst we note that the protection of the natural environment is not one of the Objectives, we believe the damage to the environment caused by Krankbrother events ought to be taken into consideration when considering the Applications.

22. The Krankbrother events take place in the most bio-diverse area of Finsbury Park. There are several veteran Plane trees which, during the event period, are surrounded by toilets, food stalls, and lorries. In 2023, a large branch on one of the Plane trees was cut off to make way for event infrastructure. To prevent tree damage from soil compaction during events, the Finsbury Park Events' 'Contract for Hire' contains a requirement of a 3 metre minimum distance for any equipment sited within close proximity to any trees. Krankbrother were clearly in breach of this requirement in 2023, as observed on multiple occasions by TheFriendsOfFinsburyPark and other residents/park-users. Indeed, following the event period in 2023, a large area around the avenue of trees had to be "air-jetted" due to root compaction caused by the events.

23. Furthermore, the park is home to a great variety of wildlife, including several species of bat. Haringey Council is aware that all bat species and their roosts are legally protected under the Wildlife and Countryside Act 1981 and the Conservation of Habitats and Species Regulations (2017), having continually cited this as a reason for refusing to install safety lighting in the park. Allowing Krankbrother to hold events which cause significant light pollution and disturbance to bat species is wholly inconsistent with the legislative protections and the Council's position on lighting in the park.

24. The park is also home to a number of nesting birds: mistle thrush (protected under the Wildlife and Countryside Act 1981 and classified as a red species Bird of Conservation Concern), dunnoek (classified as an amber species Bird of Conservation Concern), long-tailed tits, woodpeckers, and treecreepers. These birds are disturbed by the noise and lights from the events, which creates a very real danger of causing these birds to abandon their nests.

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Conclusion

25. The Friends of Finsbury Park strongly object to the Applications.

26. It is clear that the current capacity of Krankbrother events and the number of event days is causing serious harm to the community. If an additional event day on a Friday and an increase in capacity on all event days is permitted, the issues detailed under each of the Objectives above would increase significantly. .

27. Haringey Council's Licensing Policy Statement 2021-2016 states that: "this authority does not consider that it is reasonable for Haringey communities to suffer because of the actions of irresponsible profiteering business operators or the inconsiderate few." The policy, therefore, seeks to provide a balance between promoting "a vibrant business and night-time economy" while ensuring that the quality of life of those who live and work in the borough is protected.

28. Haringey Council must protect the quality of life of its residents, particularly the lives of children and vulnerable individuals, who are disproportionately affected by large Events in Finsbury Park

From: Ladder Community Safety Partnership

I am writing in my capacity as Chair of the LCSP and Harringay Police Panel. Residents who were present at a very well-attended joint LCSP/Ward Panel meeting on 23 January discussed this series of applications and unanimously expressed their strong opposition to the new Krankbrother proposals for capacity and duration.

Sadly, the Licensing criteria do not include Protection of the Natural Environment, which makes it even more important that officers and councillors are fully aware of the damage to the fabric of the Park which is being caused by these events, not least because of the specific location in which they are held.

This area of the Park is one of the most biodiverse and especially vulnerable to large numbers of people, causing impacted ground, damage to the habitat, harm to wildlife and degradation of mature trees (both above and below ground). It is a totally inappropriate site for the Krankbrother events, the more so as they have been allowed to increase in size and duration year by year. It is self-evident that a substantial increase in numbers attending will intensify all of these harms to the fabric of the Park. The initial programme in 2018 was for a 2 day event with a maximum of 3000/day. We are now being presented with a proposal for 6 days and 9,999/day for 2024-28. These figures alone should give the Council pause for thought. Leaving aside all the issues about noise, air and light pollution, vibration, asb and crime, is this mission creep really in the best interests of Finsbury Park itself, which is ultimately what we should all be nurturing and defending.

In conclusion, I note your comment that proposed events should be 'of a high standard and not only meet but improve on previous years'. I applaud the sentiment, but it is very hard to see how the proposed massive increase in numbers (and duration) could be construed as an 'improvement'.

From: Ladder Community Safety Partnership

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Since my submission of 24 Jan, I have been contacted by residents with appropriate expertise who have provided more scientific evidence of likely damage to mature trees and other plant life, already noted in layman's terms in my representation as 'degradation below ground level'. I would therefore like to add the following comments to my initial statement:

The Karnkbrother site is widely recognised as a mature and previously settled area of biodiversity. Under the surface is a fragile network on mycorrhizal fungi [a beneficial association between plant roots] and micro-organisms that exist unseen, but are continually sustaining life in the manner of a 'wood-wide web', sourcing nutrients, minerals, water and so on.

A 20% increase in footfall (with bigger staging, sound systems, props and machinery) will lead to greater degradation of the delicate hyphae [threads] within the mycelium [the overall network of threads] particularly during times of seasonal water shortages. This will be further exacerbated by the impact of virtually ten thousand pairs of feet jumping and dancing in unison, compacting the soil with the confines of the site.

From: Highbury Community Association

On behalf of Highbury Community Association, opposition needs to be expressed to both the increase in numbers attending and the increase in days of attendance, since these are likely to make a detrimental impact on the park in terms of the space taken up and the time in which local residents using the park are affected. Residents have reported noise, vibrations, intimidating crowds and drug dealing, and the set up and take down period at present is already 22 days. The area of the park affected is one in which there are veteran trees, important protected bird species, and bats, which are also protected.

In 2025, it could be that climate change brings somewhat hotter summers, making this event more problematic for local residents, attendees and the environment of the park.

In 2026, it could be that climate change brings hotter summers, making this event more problematic for local residents, attendees and the environment of the park.

In 2027, it could be that climate change brings hotter summers, making this event more problematic for local residents, attendees and the environment of the park.

In 2028, it could be that climate change brings hotter summers, making this event more problematic for local residents, attendees and the environment of the park.

From: Finsbury Park Parkrun

We have submitted the same information for all five applications.

parkrun respects that Haringey Council is the appropriate body to decide how the park is used and as such we do not make objections against other events happening. Instead, we make clear the likely impact on parkrun so that decisions can be made with full information. We understand that other events may mean we have to cancel, although we appreciate when efforts are made to allow parkrun to take place alongside other events.

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parkrun is a free community sports event where around 500 local people walk, jog or run 5km each Saturday morning, supported by 25+ volunteers each week.

If the Krankbrother event is located in the same place as it has been in previous years the festival site blocks our route and we will need to cancel on event days as a minimum. It is useful to us when more specific location information is included in event applications.

In 2023 we were cancelled on 17th June, 24th June, 1st July and 8th July (for the Live Nation events) and then again on 29th July, 5th August and 12th August for the Krankbrother events (one set-up day and two event days). In 2023 we were told on 19th July that we could not go ahead on 29th July, following a pro-active email from our event team to confirm that we were still able to go ahead as agreed.

No dates are included in the application for when site build and take down will take place. For us, it is much easier if clear dates can be given well in advance. We understand there may be unexpected delays due to e.g. poor weather, but it puts additional work on our volunteer organising team if we have to chase whether or not we can go ahead or if we have to cancel at short notice. We also find our community more accepting of cancellations when announced well in advance so that they can make alternative plans.

We typically find it difficult to recruit volunteers for events in the middle of cancellations. If take down/set up times for the two festival series leave only a single Saturday morning where we are able to go ahead we would normally also cancel that week as it's just too difficult to get everything going again for a one-off event.

We are sometimes able to run during the set-up and take-down period. In order for us to be able to run while event infrastructure is on site we would need:

- A traffic curfew on the main carriageway around the park between 8.45 and 9.45 am
- The carriageway to be clear of barriers.
- At least 3 weeks prior knowledge of anywhere where we may need to divert from our normal route, to give us time to risk assess any diversion and have them approved by parkrun HQ (we have not historically been able to find a workable diversion around the Krankbrother site).

We have previously found contractors for this event quite aggressive when we have been in the park taking photos to demonstrate why we are not able to go ahead. If contractors don't personally want to be in photographs we are happy to respond to polite requests, but aggression towards our volunteers (or indeed any other park user) is unpleasant and unnecessary.

We note that section of carriageway between the traffic barrier at the Green Lanes entrance to the park and the cafe at Manor House is in moderately poor condition in some places (potholes, raised ironworks etc) and would be interested to know what maintenance plans are in place for this section over the five-year period.

As ever, once the application process has been completed, please let us know what is agreed so we can make arrangements to cancel or go ahead as needed.

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From: Cllr Abela, Harringay Ward Councillor

I am writing to you in my capacity as one of the local councillors representing Harringay ward.

I am writing to express my concern about Krankbrother's application to increase both the number of attendees and the number of days for its annual Krankbrother in the Park event in Finsbury Park.

As a local councillor representing the residential streets neighbouring Finsbury Park, I receive a high volume of resident complaints about this event each Summer.

Many of these resident complaints centre around the noise emanating from the event. The thudding of bass music in an open air venue disrupts nearby residents' daily lives, making it difficult for them to rest, work, watch television or listen to the radio. The impact of this excessive noise is particularly felt by elderly residents in the area, some of whom are unable to leave their bedrooms due to poor health. Increasing the number of days on which this event will run will prolong this disruption of residents' daily lives.

Secondly, residents are concerned that this event is having a harmful environmental impact, particularly as it takes place in an area of the Park that is rich with visually spectacular plane trees that may be damaged due to the compaction of the surrounding soil. The Woodland Trust's guidance on tree protection at events states: "It is recommended that nothing takes place within an area that has a radius 15 times the diameter of the tree at breast height or 5m beyond the crown whichever is the greater."

Krankbrother's Event App application does not provide assurances that the event will follow this guidance, while an overview of the event's sustainability plan has not yet been provided. In my capacity as a local councillor, I wish to receive assurances from Krankbrother that every measure will be taken to protect Finsbury Park's vibrant biodiversity during this event. The need for these assurances is even greater now that Krankbrother wish to increase the duration and capacity of this event. I strongly urge Krankbrother to share their environmental impact assessment and details of any environmental protection measures they intend to take with all Harringay and Stroud Green councillors, as well as local community groups, so that these can be duly scrutinised.

As Krankbrother is applying to increase the capacity of this event to 9,999 persons per day, it is also concerning that an overview of how the company will conduct crowd management for an event with a higher attendance has not been provided with this event application. As poor crowd management could pose a safety risk to attendees, I ask for this to be provided promptly.

Thank you for kindly considering my letter.

From: Cllr Brabazon, Harringay Ward Councillor

I understand Krankbrothers want to increase their numbers up to the 9,999 limit from their present capacity. Being literally just under the 10,000 limit means they continue to pay the same fee whilst the impact on this ecologically sensitive area of the park of the increased numbers is likely to be considerable. In addition, I understand they want to add an additional day to their events. Given the likely impact on the park, and the additional noise and inconvenience to local residents, if this goes ahead, I would like to know if, and how we can

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- Secure additional income from this company and/or
- Relocate them to a less sensitive area of the park
- Ensure there are plans in place, and plans implemented, to protect the trees and ecology wherever they are sited -especially if they remain in the same area of the park as in previous years

I also note the budget for this event is c£2m – can you please let me know how much income LBH earns from Krankbrothers

And finally, they say, in the section on community benefit *Donations made to local environmental groups*. Do you have any information on these donations?

- How much is donated?
- To which groups?
- Is there an application process? If so, is this managed by Krankbrothers?
- Is there any documentation on the donations and beneficiaries?

I would appreciate a response to the point is Have raised.

From: Cllr Worrell, Stroud Green Ward Councillor

I hope you are well. I have just realised that I've missed your deadline to submit our own response to the below, apologies. But if it's not too late, I'd like it to be noted that Cllr Dunstall and I support wholeheartedly the response made by Cllr Abela, and would have made our own representation along similar lines.

Equality Impact Assessment (EQIA)

The Equality Impact Assessment (EQIA) form is a template for analysing a policy or proposed decision for its potential effects on individuals with protected characteristics covered by the Equality Act 2010.

The council has a Public Sector Equality Duty under the Equality Act (2010) to have due regard to the need to:

- Eliminate discrimination, harassment and victimisation and any other conduct prohibited under the Act
- Advance equality of opportunity between people who share protected characteristics and people who do not
- Foster good relations between people who share those characteristics and people who do not

The three parts of the duty apply to the following protected characteristics: age, disability, gender reassignment, pregnancy/maternity, race, religion/faith, sex and sexual orientation. Marriage and civil partnership status applies to the first part of the duty.

Although it is not enforced in legislation as a protected characteristic, Haringey Council treats socioeconomic status as a local protected characteristic.

1. Responsibility for the Equality Impact Assessment

Name of proposal:	Park hire applications by Krank Events Ltd to hire Finsbury Park to stage two multi-event music weekends in August 2024, 2025, 2026, 2027 and 2028
Service Area:	Parks & Leisure Services
Officer Completing Assessment:	Sarah Jones, Events & Partnerships Manager
Equalities Advisor:	Diptasri Basu: Policy & Equalities Team
Cabinet meeting date (if applicable):	Cabinet Member decision XX June 2024
Director/Assistant Director	Mark Stevens, Assistant Director Direct Services

2. Executive summary

Please complete this section *after* completing the rest of the form and summarise:

- **The policy proposal, its aims and objectives, the decision in consideration. Please focus on the change that will result from this decision.**
- **Results of the analysis: potential positive and negative equality impacts**
- **Mitigations that will be taken to minimise negative equality impacts (if relevant)**
- **Next steps (this may include: if/when the EqIA will be refreshed, planned consultation, future stages of the project).**

The Council has received several park hire applications from Krank Events Ltd to hire part of Finsbury Park to stage one three-day weekend and one two-day weekend of events to take place in August of each year between 2024 and 2028.

The Applicant has applied to hire a small section of carriageway and surrounding grassland to the north of the Park to host both weekends of events.

The location provides the perfect space for the street-party style festival to take place. Much of the heavy infrastructure such as the stage and footfall, takes place on the carriageway, causing minimal damage to grass areas. It also means that vehicles involved in the build, break and supplies for the event have ease of access from the Endymion Road vehicle entrance, through to the event space, with minimal need to cross grass.

The site location to the north of the Park and the fact that large Plane trees overhang the site, helps contain some sound emanating. In the years of previous operation, only a small number of noise complaints have been received.

The majority of visitors to the event travel on foot or by underground, exiting at Manor House Tube Station. This provides ease of access into the event arena which is located a few metres within the Park's Manor House gate. Egress from the event takes place in the same way, meaning that the majority of visitors do not pass residential properties.

The event space has being redesigned for 2024 and beyond to take consideration of the proposed increase in attendee numbers, from 8,000 to 9,999 each day. The new site layout also offers further protection to the trees within the space, ensuring that all infrastructure is placed well away from tree roots.

The total area used for these two weekends of events equates to approximately 7% of the Park. The remaining 93% of the Park, and all facilities, remain open to the public at all times.

Whilst located in Haringey, Finsbury Park sits on the borders of neighbouring boroughs of Hackney and Islington. Therefore, recognised stakeholders also include residents' associations and schools from the three boroughs, Hackney and Islington council officers, councillors from six adjoining wards including Hackney and Islington and all park user groups and leaseholders.

An EqIA was carried out at the time of developing the Outdoor Events Policy. However, it is recognised that large and major events do have different site layouts and therefore could have

differing impacts on park users. To plan for and mitigate these effects, individual EqlAs for specific large and major event applications will assess the level of potential impact on recognised groups with protected characteristics.

The proposal is for 2 consecutive weekends of events - one three-day and one two-days - to take place in August every year from 2024 until 2028. Krank Events Ltd has a successful history of organising events in the Park since the first two-day music festival held in 2018.

Decision making process

The Outdoor Events Policy, adopted by the Council in 2014, details the approval process for determining applications. The Policy requires that, where event applications are submitted, prior authority should be given by the Cabinet Member, if the following criteria applies:

- *events last more than 2 days with 5,000 or more in attendance;*
- *organiser occupies the site for more than 14 days including set up and take down periods.*

The applications being considered meet both criteria above.

If authority is given, officers will give in-principle agreement to the Applicant for the event application to progress. The event will be subject to discussions between the Applicant, the Safety Advisory Group and Council officers before final agreement is given. This is agreed through Delegated Authority, given by the Director of Environment and Resident Experience.

In adopting the Policy, the Council established its commitment to using the Park for a limited number of large and major events each year. Accordingly, the only other alternative option which would be considered would be to reject the applications. This option was rejected, on the grounds that the events do not fall within any of the grounds set out in paragraph 5.3 of the Policy for automatic refusal.

As part of the approval process for every park hire application, the Policy stipulates the need for consultation to take place. Paragraph 5.1.6 of the Policy states “*Consultation will involve all stakeholders, including Friends Groups, Area Park Managers, Ward Councillors, Cabinet Member for Environment and the members of the Haringey Safety Advisory Group. Other consultees may be added where appropriate to the specific park or open space*”.

Users of Finsbury Park come from all ages, backgrounds and abilities. The park holds a wide range of facilities and recreational activities, aimed at both general park users and specific user groups.

However, we can infer that residents who live in the immediate area are more likely to use the park and be impacted by events. We also know that these impacts affect children, women and people with disabilities, who are vulnerable due to their protected characteristic. This assessment addresses the Council and event organiser’s actions, which mitigate any impact.

The tables below summarise the demographic data for residents in Haringay, Stroud Green (LB Haringey); Brownswood (LB Hackney); Finsbury Park (LB Islington) wards.

3. Consultation and engagement

3a. How will consultation and/or engagement inform your assessment of the impact of the proposal on protected groups of residents, service users and/or staff? Detail how your approach will facilitate the inclusion of protected groups likely to be impacted by the decision.

The Council's Events Policy stipulates the need to consult recognised stakeholders, including Friends Groups, Area Parks Managers, Ward Councillors, the Cabinet Member for Environment and the members of the Haringey Safety Advisory Group. Other consultees may be added where appropriate for the specific park or open space.

The Council established the Finsbury Park Events Stakeholder Group, which meets regularly to update and inform all recognised stakeholders of Finsbury Park as event plans are developed. It is in this forum that issues and mitigating actions may be discussed in the lead up to the large and major events. This group is chaired by the Cabinet Member for Culture, Communities and Leisure.

In discharging the requirement to consult, officers sent details of the applications to 38 external stakeholder groups by e-mail dated 15th January 2024. The Council requests that all responses are submitted within ten working days. A previous judicial review found this was an acceptable timeframe.

3b. Outline the key findings of your consultation / engagement activities once completed, particularly in terms of how this relates to groups that share the protected characteristics

Of the stakeholders contacted, the Council received eight responses, as detailed below:

- (a) 1 response received from the Friends of Finsbury Park
- (b) 2 responses received from the Ladder Safety Community Partnership
- (c) 1 response received from the Highbury Community Association
- (d) 1 response received from Parkrun
- (e) 2 responses received from Harringay Ward Councillors
- (f) 1 response received from a Stroud Green Ward Councillor

The comments are set out in full at Appendix 2. However, they can be summarised in the main as being concerns around increase in attendance and event days and ecological impact. Responses to the comments are set out within the main report at 6.33.

The Policy allows for up to five major events (10,000 or more attendees) to take place in the Park in any one year, for a duration of between 1-3 days at a time. This number will not be exceeded. However, as these events have a capacity of less than 10,000, they are classed as a 'large' event as set out within the Policy.

A cross-party working group has been created, attended by senior officers from Haringey, Hackney and Islington Councils, to focus on issues related to Finsbury Park. Officers use the forum to discuss potential impacts on all three boroughs.

The Council takes extensive steps to ensure the set up and dismantling of the events are sufficient for the safe installation of an event area, while retaining as much public access as possible. The Council works closely with the event promoters months in advance of events to agree how a phased closure of the event space is managed as build progresses and to ensure that vehicle movement through the park is managed and controlled during these periods. These plans are shared with the Finsbury Park Event Stakeholder Group, to seek feedback and comments for improvement, which can be discussed in detail with the promoters.

Parking restrictions are implemented in the park during the large and major event periods. Parking in the park on event days is limited to staff working at the events. Public parking is prohibited, with the exception of Blue Badge holders and pre-arranged parking for recognised

park stakeholder groups. The Council and event organisers ensure that parking restrictions are clearly communicated in advance of and throughout the period of the events.

All event attendees are encouraged to travel to and from the events by public transport.

4. Data and Impact Analysis

Note: officers may want to complement their analysis with data from the State of the Borough and ward profiles, found here: <https://www.haringey.gov.uk/local-democracy/about-council/state-of-the-borough>.

Please consider how the proposed change will affect people with protected characteristics.

4a. Age

Data

	Harringay	Haringey	London
0 – 14	13.1%	17.1%	19.2%
15 – 64	78.5%	72.4%	68.8%
65+	8.4%	10.4%	11.9%

	Stroud Green	Haringey	London
0 – 14	17.3%	17.1%	19.2%
15 – 64	63.7%	72.4%	68.8%
65+	18.4%	10.4%	11.9%

	Brownswood	Hackney	London
0 – 14	13.9%	18%	19.2%
15 – 64	78.6%	74%	68.8%
65+	7.4%	7.9%	11.9%

	Finsbury Park	Islington	London
0 – 14	14.9%	14.4%	19.2%
15 – 64	77.1%	76.2%	68.8%
65+	8%	9.4%	11.9%

What data sources will you use to inform your assessment of the impact of the proposal on people under this protected characteristic? Census 2021

Detail the findings of the data.

- a) **Might members of this group be disproportionately affected by the proposal due to overrepresentation? How does this compare with the wider demographic profile of the Borough?**
- b) **Might members of this group be disproportionately affected by this proposal as a result of a need related to their protected characteristic?**

Ward profile data for Stroud Green, Haringay, Brownswood and Finsbury Park shows that, on average, 14.88% of the local population is aged between 0 – 14, which is lower than the London average of 19.2%.

Many of the play facilities within the Park are aimed at children under the age of 14. All these facilities remain open at all times during the events. Wayfinding signage is put in place at various locations around the Park, detailing this.

Strict noise controls for the event are in place and monitored by both noise consultants employed by the Applicant, and local authority noise officers. Events taking place on Fridays and Saturdays end at 22:30hrs, on Sundays end at 21.30hrs (as required in the Krank Events Ltd Premises Licence), taking into consideration that the working week begins the following day.

Potential Impacts

- **Consider whether the proposed policy/decision will have positive, neutral, or negative impacts (including but not limited to health impacts).**

Neutral Impact - The report identifies that children are more likely to use the Park's facilities and, therefore, they are more likely to be impacted by the proposed events. However, the events will occupy approximately 7% of the Park leaving 93% of the Park open to the public, with all formal play and council run sports facilities remaining available to use. The Council and the Applicant will ensure that signage is in place to direct park users away from the events and to all remaining available spaces in the Park.

The Applicant and the Council will ensure, as in previous years, that the Park is cleaned throughout the duration of the events. The wider park area (outside of the event perimeter) is restored to 'normal' on the night of the event being dismantled. In doing this, the Council seeks to minimise the impact on park users and ensure that the Park is left in a safe condition for residents to enjoy.

The Applicant is required to comply with standard Equality Act requirements in order to prevent any discrimination based on this characteristic.

4b. Disability¹

Data

Borough Profile ²

4,500 people have a serious physical disability in Haringey.

19,500 aged 16-64 have a physical disability this equates to approximately 10% of the population aged 16-64.

1,090 people living with a learning disability in Haringey.

4,400 people have been diagnosed with severe mental illness in Haringey.

Target Population Profile

¹ In the Equality Act a disability means a physical or a mental condition which has a substantial and long-term impact on your ability to do normal day to day activities.

² Source: 2021 Census

Disabled under the Equality Act	Haringey	Hackney	Islington	London	England and Wales
Day-to-day activity limited a lot	7.9%	9.6%	10.0%	5.7%	7.3%
Day-to-day activity limited a little	8.7%	9.6%	10.4%	7.5%	10.0%
Not disabled	83.4%	80.8%	79.6%	86.7%	82.7%

What data sources will you use to inform your assessment of the impact of the proposal on people under this protected characteristic? Census 2021

Detail the findings of the data.

- a) Might members of this group be disproportionately affected by the proposal due to overrepresentation? How does this compare with the wider demographic profile of the Borough?**
- b) Might members of this group be disproportionately affected by this proposal by dint of a need related to their protected characteristic?**

Haringey has nearly double the proportion of people where day-to-day activity is limited to some extent as London, but slightly lower than the national average.

During the build and break and on event days, thoroughfares are kept open to park users to transgress the Park north to south, east to west.

As part of the carriageway and pavement is encased within the event area, the Applicant installs diversion signage so that journeys can still be made along available hardstanding pathways. This is done so access is maintained.

Pedal Power, a cycling proficiency trainer aimed at people with disabilities, is based on the track within the Park. All efforts are made to ensure the group's activity continues whilst events are taking place in the Park, including maintaining vehicle access for Service users.

By hosting large and major events in Finsbury Park, the Council is able to use some of the income to provide financial support to groups such as Pedal Power. Over the past few years, the Group has received over £50,000 in funding which has provided extra activity days, new equipment including a range of bikes allowing people of different abilities to benefit from cycling training and increased training sessions over the summer.

Parking for blue badges holders

Since the pandemic all public parking within the Park has been stopped, with the exception of Blue Badge holders who make use of dedicated bays just within the Endymion Road entrance. This will continue whilst the Applicant is in the park, along with allowing recognised stakeholders to also maintain access.

The Council uses all feedback to work with the Metropolitan Police and other agencies to ensure that any event conditions are enforced promptly. In previous years, the Council has responded to complaints of insufficient parking restrictions on residential roads and enforced extensions to CPZs and other restrictions. The Council will continue to mitigate any potential impact on residents who live near to the park and those with disabilities.

Potential Impacts

- **Consider whether the proposed policy/decision will have positive, neutral, or negative impacts (including but not limited to health impacts).**

Negative / Positive Impact - The Council ensures that the majority of footpaths and carriageways in the Park are accessible for park users with disabilities.

Sections of the carriageway and parallel paths will be closed while the event organiser is on site, and in these circumstances, diversion signage is provided to ensure users can still progress through the park on hardstanding pathways. All other remaining footpaths and carriageways will remain open.

Alternative routes will be made available and publicised to ensure access by park users is maintained. The Council will ensure that all routes allow access for those park users with disabilities. Throughout the duration of the events, stewards will be present in the wider park space and can offer assistance to park users with visual impairments, whose familiarity with the Park may be distorted by the events. The Council has not received any complaints to date from park users with visual impairments as a result of these events. However, Council officers will ensure that immediate feedback on the event will be used to improve any actions seeking to support those park users with disabilities.

The Council will ensure that parking for Blue Badge holders is maintained and available throughout the duration of the events, including during the set up and dismantling phases.

By hosting the proposed events, the Council is able to use some of the revenue to support groups in the Park providing a positive impact. For the last few years, Pedal Power, a cycling proficiency trainer aimed at young people with disabilities, has received over £50,000, allowing it to purchase new equipment and extend its activities.

The event promoters will be required to comply with standard Equality Act requirements in order to prevent any discrimination based on this characteristic.

4c. Gender Reassignment³

Data

Borough Profile

1.24% of Haringey's population gender identity is different as the sex registered at birth. Equating to 3275 of Haringey residents identifying as being Trans.⁴

Target Population Profile

Gender Identity	Haringey	Hackney	Islington	London	England and Wales
Gender identity the same as sex	89.43%	89.28%	91.60%	91.2%	93.5%

³ Under the legal definition, a transgender person has the protected characteristic of gender reassignment if they are undergoing, have undergone, or are proposing to undergo gender reassignment. To be protected from gender reassignment discrimination, an individual does not need to have undergone any specific treatment or surgery to change from one's birth sex to one's preferred gender. This is because changing one's physiological or other gender attributes is a personal process rather than a medical one.

⁴ Trans is an umbrella term to describe people whose gender is not the same as, or does not sit comfortably with, the sex they were assigned at birth.

registered at birth					
Gender identity different as sex registered at birth	1.24%	1.07%	0.95%	0.9%	0.5%
Not Answered	9.32%	9.65%	7.46%	7.9%	6.0%

What data sources will you use to inform your assessment of the impact of the proposal on people under this protected characteristic? Census 2021

Detail the findings of the data.

- a) **Might members of this group be disproportionately affected by the proposal due to overrepresentation? How does this compare with the wider demographic profile of the Borough?**
- b) **Might members of this group be disproportionately affected by this proposal by dint of a need related to their protected characteristic?**

The 2021 Census for the first time collected data on people's gender identity. It showed that 1.24% of Haringey's population gender identity (including Trans men, Trans women, non-binary and other) is different as the sex registered at birth, which is the highest in the tri-borough area.

Potential Impacts

- **Consider whether the proposed policy/decision will have positive, neutral, or negative impacts (including but not limited to health impacts).**

Neutral Impact - It is anticipated that the major event applications will not have a disproportionate impact on this protected characteristic. All the events proposed in this application do not discriminate entry on the grounds of sex or gender identity, which aligns with the Council's Outdoor Events Policy.

4d. Marriage and Civil Partnership

Data

Borough Profile ⁵

28% married or in civil partnership

Target Population Profile

	Married or in civil partnership
Haringay (LB Haringey)	29.8%
Stroud Green (LB Haringey)	30%
Haringey	33.7%
Brownwood (LB Hackney)	25.4%
Hackney	27.2%

⁵ Source: 2021 Census

Finsbury Park (LB Islington)	
Islington	25.8%
London	40%
England & Wales	44.7%

What data sources will you use to inform your assessment of the impact of the proposal on people under this protected characteristic? Census 2021

Detail the findings of the data.

- a) **Might members of this group be disproportionately affected by the proposal due to overrepresentation? How does this compare with the wider demographic profile of the Borough?**
- b) **Might members of this group be disproportionately affected by this proposal by dint of a need related to their protected characteristic?**

The number of married people and those in a civil partnership is significantly lower than in London and England.

Potential Impacts

- **Consider whether the proposed policy/decision will have positive, neutral, or negative impacts (including but not limited to health impacts).**

Neutral Impact - It is anticipated that this event application will not have a disproportionate impact on this protected characteristic. The Applicant is required to comply with standard Equality Act requirements in order to prevent any discrimination based on this characteristic.

4e. Pregnancy and Maternity

Data

Borough Profile ⁶

Live Births in Haringey 2019: 3,646

Target Population Profile

	Proportion of 0-4 year olds
Harringay (LB Haringey)	5.2%
Stroud Green (LB Haringey)	5.4%
Haringey	5.7%
Brownswood (LB Hackney)	5.6%
Hackney	6.2%
Finsbury Park (LB Islington)	5%
Islington	5.2%
London	6%
England & Wales	5.4%

⁶ Births by Borough (ONS)

What data sources will you use to inform your assessment of the impact of the proposal on people under this protected characteristic? Census 2021

Detail the findings of the data.

- a) **Might members of this group be disproportionately affected by the proposal due to overrepresentation? How does this compare with the wider demographic profile of the Borough?**
- b) **Might members of this group be disproportionately affected by this proposal by dint of a need related to their protected characteristic?**

Haringey has a lower proportion compared to both the London and England / Wales.

Potential Impacts

- **Consider whether the proposed policy/decision will have positive, neutral, or negative impacts (including but not limited to health impacts).**

Negative Impact - Please see sections in relation to sex and age. Women with children under six-months old are likely to be impacted by closure of the carriageway. Mitigating actions will be taken, as outlined above, to address this.

The event promoters will be required to comply with standard Equality Act requirements in order to prevent any discrimination based on this characteristic.

4f. Race

In the Equality Act 2010, race can mean ethnic or national origins, which may or may not be the same as a person's current nationality.⁷

Data

Borough Profile ⁸

Arab: **1.0%**

Any other ethnic group: 8.7%

Asian: **8.7%**

Bangladeshi: 1.8%

Chinese: 1.5%

Indian: 2.2%

Pakistani: 0.8%

Other Asian: 2.4%

Black: **17.6%**

African: 9.4%

Caribbean: 6.2%

Other Black: 2.0%

⁷ [Race discrimination | Equality and Human Rights Commission \(equalityhumanrights.com\)](https://www.equalityhumanrights.com/en/race-discrimination)

⁸ Source: 2021 Census

Mixed: 7.1%

White and Asian: 1.5%

White and Black African: 1.0%

White and Black Caribbean: 2.0%

Other Mixed: 2.6%

White: 57.1% in total

English/Welsh/Scottish/Norther Irish/British: 31.9%

Irish: 2.2%

Gypsy or Irish Traveller: 0.1%

White Roma: 0.8%

Other White: 22.1%

Target Population Profile

	Black and Minority Ethnic
Harringay (LB Haringey)	34.7%
Stroud Green (LB Haringey)	28.7%
Haringey	53%
Brownswood (LB Hackney)	39%
Hackney	56.9%
Finsbury Park (LB Islington)	49.9%
Islington	37.8%
London	46.2%
England	19.0%

What data sources will you use to inform your assessment of the impact of the proposal on people under this protected characteristic? Census 2021

Detail the findings of the data.

- a) Might members of this group be disproportionately affected by the proposal due to overrepresentation? How does this compare with the wider demographic profile of the Borough?**
- b) Might members of this group be disproportionately affected by this proposal by dint of a need related to their protected characteristic?**

The data shows us that the proportion of residents who are of Black and Minority Ethnicity in the wards immediately surrounding Finsbury Park is comparable to the London average. The proportion of BAME residents is considerably higher than the England average.

As a condition of hiring the Park, the Council requires applicants to install way-finding signage during the build and break, and on event days to inform people that facilities remain accessible to the public and thoroughfares used by park users remain open.

It is recognised that the affected wards contain a high number of different ethnic groups, whose first language may not be English. Therefore, all wayfinding signage is assessed and designed using maps and symbols, with limited use of the written words.

Potential Impacts

- **Consider whether the proposed policy/decision will have positive, neutral, or negative impacts (including but not limited to health impacts).**

Neutral Impact - The proposed events will attract a considerable number of attendees, from a range of ethnicities. The immediate wards surrounding the Park are already some of the most diverse communities in the country.

During previous events, the Council has used pictures and symbols in its signage to ensure that communication to park users is clear and inclusive of the diverse range of communities in the area.

The Applicant is required to comply with standard Equality Act requirements in order to prevent any discrimination based on this characteristic.

4g. Religion or belief

Data

Borough Profile ⁹

Christian: 39.3%

Buddhist: 0.9%

Hindu: 1.3%

Jewish: 3.6%

Muslim: 12.6%

No religion: 31.6%

Other religion: 2.3%

Religion not stated: 8%

Sikh: 0.3%

Target Population Profile

	Haringay (LB Haringey)	Stroud Green (LB Haringey)	Brownswood (LB Hackney)	Finsbury Park (LB Islington)	London	England & Wales
Christian	36.1%	30.2%	28.5%	32.1%	40.7%	46.3%
Buddhist	1.1%	0.7%	1.1%	0.9%	0.9%	0.5%
Hindu	1.8%	0.6%	0.9%	0.6%	5.1%	1.8%
Jewish	1.0 %	1.9%	2.7%	0.7%	1.7%	0.5%
Muslim	11.1%	6.8%	10.5%	21.1%	15.0%	6.7%
Sikh	0.2%	0.2%	0.8%	0.2%	1.6%	0.9%
Other religion	1.4%	0.9%	2.4%	1.5%	1.0%	0.6%
No religion	39.9%	50.8%	45.1%	34.6%	27.1%	36.7%
Religion not stated	7.4%	6.9%	8%	8.3%	7.0%	6%

What data will you use to inform your assessment of the impact of the proposal on people under this protected characteristic? Census 2021

Detail the findings of the data.

⁹ Source: 2021 Census

The Haringey, Hackney and Islington wards affected by the proposal have lower than average Christian communities compared to the regional and national average but has larger Jewish and Muslim populations. All three boroughs have a larger population who do not have a religion.

Potential Impacts

- Consider whether the proposed policy/decision will have positive, neutral, or negative impacts (including but not limited to health impacts).

Neutral Impact - Under the Council's existing Outdoor Events Policy, a large or major event is not permitted in a Haringey park if it excludes entry on a religious basis. Therefore, any event that takes place in Finsbury Park will allow attendees of any or no religion. The proposed events in this report will comply with this direction.

The Applicant is required to comply with standard Equality Act requirements in order to prevent any discrimination based on this characteristic.

4h. Sex

Data

Borough profile ¹⁰

Females: (51.8%)

Males: (48.2%)

Target Population Profile

	Female	Male
Harringay (LB Haringey)	50.3%	49.7%
Stroud Green (LB Haringey)	52.7%	47.3%
Haringey	51.8%	48.2%
Brownswood (LB Hackney)	52.4%	47.6%
Hackney	52.2%	47.8%
Finsbury Park (LB Islington)	52.5%	47.5%
Islington	52.3%	47.7%
London	51.5%	48.5%
England	51%	49%

What data sources will you use to inform your assessment of the impact of the proposal on people under this protected characteristic? Census 2021

Detail the findings of the data.

- Might members of this group be disproportionately affected by the proposal due to overrepresentation? How does this compare with the wider demographic profile of the Borough?**
- Might members of this group be disproportionately affected by this proposal by dint of a need related to their protected characteristic?**

¹⁰ Source: 2021 Census

As in common with national and regional trends, there are slightly more females than males within the individual wards surrounding the Park.

Potential Impacts

- **Consider whether the proposed policy/decision will have positive, neutral, or negative impacts (including but not limited to health impacts).**

Negative Impact - Although the ward-level data shows that the male to female ratio is broadly in line with national trends, we know that women are more likely to be carers to young children, who use the Park, and therefore the proposal disproportionately impacts this group.

However, any impact is mitigated as the proposed events will occupy approximately 7% of the Park leaving 93% of the Park open to the public, with all formal play and sports facilities remaining available to use. The Council and the event Applicant will ensure that signage is in place to direct park users away from the event and to remaining available spaces in the Park.

The Applicant will be required to comply with standard Equality Act requirements in order to prevent any discrimination based on this characteristic.

4i. Sexual Orientation

Data

Borough profile ¹¹

5.63% of London residents aged 16 or over identified themselves as lesbian, gay or bisexual in 2013. Haringey has the 17th largest LGB+ Community in England and Wales.

Target Population Profile

Sexual Orientation	Haringey	Hackney	Islington	London	England and Wales
Straight or Heterosexual	83.38%	79.58%	82.34%	86.2%	89.4%
Lesbian, Gay, Bisexual or Other (LGB+)	5.63%	7.82%	8.01%	4.3%	3.1%
Not Answered	10.99%	12.60%	9.65%	9.5%	7.5%

What data sources will you use to inform your assessment of the impact of the proposal on people under this protected characteristic? Census 2021

Detail the findings of the data.

- Might members of this group be disproportionately affected by the proposal due to overrepresentation? How does this compare with the wider demographic profile of the Borough?**

¹¹ Source: ONS Integrated Household Survey

b) Might members of this group be disproportionately affected by this proposal by dint of a need related to their protected characteristic?

The 2021 Census collected data for the first time on people's sexual orientation. It showed that 5.36% of Haringey's population identifies as LGB+ (Lesbian, Gay, Bisexual and other) which is the 17th largest LGB+ community in the country. Whereas Islington and Hackney have the 4th and 6th largest LGB+ communities in the country.

Potential Impacts

- **Consider whether the proposed policy/decision will have positive, neutral, or negative impacts (including but not limited to health impacts).**

Neutral Impact - It is anticipated that this event application will not have a disproportionate impact on this protected characteristic. The events proposed in this application does not discriminate entry on the grounds of sex, which aligns with the Council's Outdoor Events Policy.

4j. Socioeconomic Status (local)

Data

Borough profile

Income

8.3% of the population in Haringey were claiming unemployment benefit on 9 December 2021.¹²

20.8% of the population in Haringey were claiming Universal Credit on 9 December 2021.¹³

29% of employee jobs in the borough are paid less than the London Living Wage.¹⁴

Educational Attainment

While Haringey's proportion of students attaining grade 5 or above in English and Mathematics GCSEs is higher than the national average, it is below the London average.¹⁵

4.4% of Haringey's working age populations had no qualifications in 2020.¹⁶ 4.8% were qualified to level one only.¹⁷

Area Deprivation

¹² [ONS Claimant Count](#)

¹³ [LG Inform](#)

¹⁴ ONS

¹⁵ Source: Annual Population Survey 2019 (via nomis)

¹⁶ [LG Inform - qualifications](#)

¹⁷ [LG Inform – level one](#)

Haringey is the 4th most deprived in London as measured by the IMD score 2019. The most deprived LSOAs (Lower Super Output Areas or small neighbourhood areas) are more heavily concentrated in the east of the borough where more than half of the LSOAs fall into the 20% most deprived in the country.¹⁸

Target Population Profile

[If known, enter the profile of your target population].

What data sources will you use to inform your assessment of the impact of the proposal on people under this protected characteristic?

[Detail the key data sources (quantitative and qualitative)]

Detail the findings of the data.

- a) Might members of this group be disproportionately affected by the proposal due to overrepresentation? How does this compare with the wider demographic profile of the Borough?**
- b) Might members of this group be disproportionately affected by this proposal by dint of a need related to their protected characteristic?**

It can be construed that those who fall within this protected characteristic are more likely to live in accommodation with limited or no outdoor space, so rely on public outdoor space such as the Park to get fresh air and exercise.

Potential Impacts

- Consider whether the proposed policy/decision will have positive, neutral, or negative impacts (including but not limited to health impacts).

Positive Impact - It is anticipated that the event applications will not have a disproportionate impact on this protected characteristic. The event proposed will take up 7% of the Park area, leaving the remaining 93% and all facilities within it, open to the general public to use and enjoy. However, income received from the hire of the park, is used to manage, maintain and make improvements, hence providing a quality park for people to use and enjoy.

5. Key Impacts Summary

5a. Outline the key findings of your data analysis.

Overall the data suggests that although one protected group may be impacted by the proposed event, there are mitigations that are put in place to limit these.

5b. Intersectionality

- **Many proposals will predominantly impact individuals who have more than one protected characteristic, thereby transforming the impact of the decision.**
- **This section is about applying a systemic analysis to the impact of the decision and ensuring protected characteristics are not considered in isolation from the individuals who embody them.**

¹⁸ [State of the Borough](#) (p.21)

Please consider if there is an impact on one or more of the protected groups? Who are the groups and what is the impact?

Women with young children

We know that women are more likely to be carers to young children, and therefore the proposal is likely to impact disproportionately on this group. However, the impact is likely to be low because the Council and Applicant will take significant actions to mitigate the disruption caused to the Park. All of the Park's formal play and sport facilities will be unaffected by the events, allowing women with young children to continue to use approximately 93% of the Park.

5c. Data Gaps

Based on your data are there any relevant groups who have not yet been consulted or engaged? Please explain how you will address this

n/a

6. Overall impact of the policy for the Public Sector Equality Duty

Summarise the key implications of the decision for people with protected characteristics.

In your answer, please consider the following three questions:

- Could the proposal result in any direct/indirect discrimination for any group that shares the relevant protected characteristics?
- Will the proposal help to advance equality of opportunity between groups who share a relevant protected characteristic and those who do not?
- Will the proposal help to foster good relations between groups who share a relevant protected characteristic and those who do not?

Background to the major events proposals

The nature of any proposed event is considered and embedded in the application and planning process. The Council's Outdoor Events Policy also contains a list of events that would not be allowed to take place in a Haringey park. If an application does not fall within this immediate refusal, the individual event proposal is discussed between the Council and the Cabinet Member before any informal decision is made to progress the application.

Terms and conditions of the events (including entry)

The Applicant will ensure that entry to each of their events does not discriminate on the grounds of sex, gender reassignment, age, disability, race and ethnicity, sexual orientation, religion, pregnancy and maternity, marital and civil partnership status. In previous years, the events have attracted a significant number of attendees, from a diverse range of backgrounds. The proposed events provide a significant opportunity to foster good relations between groups who share a protected characteristic and those who do not. Previous events in the Park have attracted a range of communities that share a common interest and come together during the events. Representatives from the event, the Council and the Metropolitan Police are in

attendance throughout the events to ensure that any potential conflict arising between attendees is extinguished or minimised.

7. Amendments and mitigations

7a. What changes, if any, do you plan to make to your proposal because of the Equality Impact Assessment?

Further information on responding to identified impacts is contained within accompanying EqIA guidance

Please delete Y/N as applicable

No major change to the proposal: the EqIA demonstrates the proposal is robust and there is no potential for discrimination or adverse impact. All opportunities to promote equality have been taken. If you have found any inequalities or negative impacts that you are unable to mitigate, please provide a compelling reason below why you are unable to mitigate them Y

Impact of the proposal

In relation to the potential impact on park users and residents in the immediate area, the Council will take steps to ensure any impact is minimised. It is acknowledged that children and young people are a particular group that use the park and its facilities. The proposed event will occupy approximately 7% of the park's space and will close a small section of the internal carriageway. It is therefore accepted that the events will create a degree of disruption to the park. However, the majority of park space (93%) will remain open to park users during the event period and the Council and the event promoters will take steps to ensure that any appropriate signage that is needed directs park users to available park space and play equipment.

The proposed events will not have an impact on parking availability in the park during the running of the event. The Council will ensure that Blue Badge holders and recognised park stakeholder groups continue to be able to park during these periods.

Benefits of the proposal:

The proposed events raise significant revenue for the Council, which is not only spent managing, maintaining and improving the Park, but is shared with relevant groups who are based or operate in the Park. In previous years, groups have received money, resulting from the event, to support activities in the Park and improve the offer to park users. This has a positive impact on the overall quality of the Park's facilities for residents.

In addition, an Environmental Impact Fee is charged for all events. The larger the event, the higher the fee. This fee is set aside and distributed between community groups who are based and operate in the Park. In 4 years alone, groups have received over £200k in funding, benefiting the local community.

These interventions have fostered good relations between the communities that use the Park and live in its immediate area. They have also sought to advance equality of opportunity between residents, providing funding for specific groups and charities that support groups who share a protected characteristic.

Adjust the proposal: the EqIA identifies potential problems or missed opportunities. Adjust the proposal to remove barriers or better promote equality. Clearly set out below the key adjustments you plan to make to the policy. If there are any adverse impacts you cannot mitigate, please provide a compelling reason below **N**

Stop and remove the proposal: the proposal shows actual or potential avoidable adverse impacts on different protected characteristics. The decision maker must not make this decision. **N**

7b. What specific actions do you plan to take to remove or mitigate any actual or potential negative impact and to further the aims of the Equality Duty?

Action:

Age: Ensure all Council-managed facilities remain open in the Park. Ensure that finishing times as set out under the Premises Licences are adhered to.

Disability: Find alternative and suitable locations for user groups which may be displaced by the events. Ensure agreed thoroughfares are maintained within the Park at all times, and when those agreed are closed, find alternatives which all abilities can access. Ensure wayfinding maps and signage are placed in visible locations to help park users maintain access while events are taking place.

Race & Ethnicity: Ensure wayfinding maps and signage is accessible for those who may not speak or read English, enabling them to access all facilities within the park.

Lead officer: Sarah Jones, Events & Partnerships Manager

Timescale: During build of event, while event is ongoing, and during break of event infrastructure

Please outline any areas you have identified where negative impacts will happen because of the proposal, but it is not possible to mitigate them.

Please provide a complete and honest justification on why it is not possible to mitigate the:

N/A

7. Ongoing monitoring

Summarise the measures you intend to put in place to monitor the equalities impact of the proposal as it is implemented.

- Who will be responsible for the monitoring?
- What the type of data needed is and how often it will be analysed.
- When the policy will be reviewed and what evidence could trigger an early revision

- How to continue to involve relevant groups and communities in the implementation and monitoring of the policy?

Event information and park access information is provided in the run-up to all large and major events taking place in the Park. This is placed on Haringey's website, with both Hackney and Islington Council's encouraged to share it with their residents. This will remain the case for events planned for 2024 and beyond. This includes contact details for the relevant Council services, encouraging anyone with complaints to report them.

Two weeks before the event build is due to start a letter is sent to approximately 20,000 households surrounding the Park (in all three boroughs) providing useful contact information.

Once the Applicant is on site, they are required to maintain a residents' information phoneline, for anyone to report issues related to the event. Call details are shared with Council officers and appropriate action is taken.

Stakeholders are encouraged to feedback on any issues that may arise at the time, and these are responded to by officers.

Council officers are present in the Park daily during the time of build, break and the event, monitoring the effects the event may be having on park users. This provides an opportunity for any direct feedback during the events. Feedback is thoroughly assessed to ensure improvements and mitigations can be made both at the time and for future events.

The Council monitors complaints that are received during the events to ensure that, where possible and appropriate, a different approach can be adopted for future events to further mitigate impact.

Date of EqIA monitoring review:

December 2025

8. Authorisation

EqIA approved by (Assistant Director/ Director)

Mark Stevens, Assistant Director Direct Services

Date

24th May 2024

9. Publication

Please ensure the completed EqIA is published in accordance with the Council's policy.

Please contact the Policy & Strategy Team for any feedback on the EQIA process.

By virtue of paragraph(s) 3, 5 of Part 1 of Schedule 12A
of the Local Government Act 1972.

Document is exempt

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